

1511 Highway 99N "Grand Terrace" Annexation

Planning Commission
Public Hearing
November 12, 2019





1511 Highway 99N "Grand Terrace" Annexation



A request for **Annexation** of a 16.87-acre parcel, and **Zone Change** from County RR-5 (Rural Residential) to City R-2 (Low Density, Multi-Family Residential) for the properties located at 1511 Highway 99 North. The application also requests an **Exception to Street Standards** to allow flexibility relative to city standard parkrow and sidewalk improvements to respond to right-of-way constraints including width, grade and existing encroachments.

The application includes <u>conceptual</u> details for the future phased development of 196 apartments (One- and Two-Bedrooms, ranging from 480-701 square feet) in 14 two-story buildings. <u>Outline Plan subdivision and Site Design Review approvals are not requested here, and would be applied for subsequent to Annexation.</u>

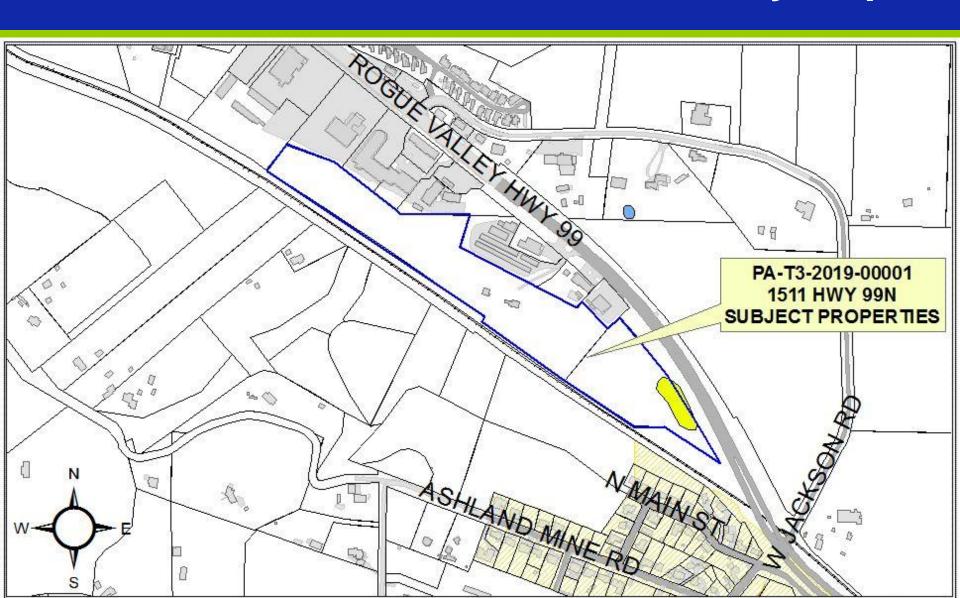
1511 Highway 99N

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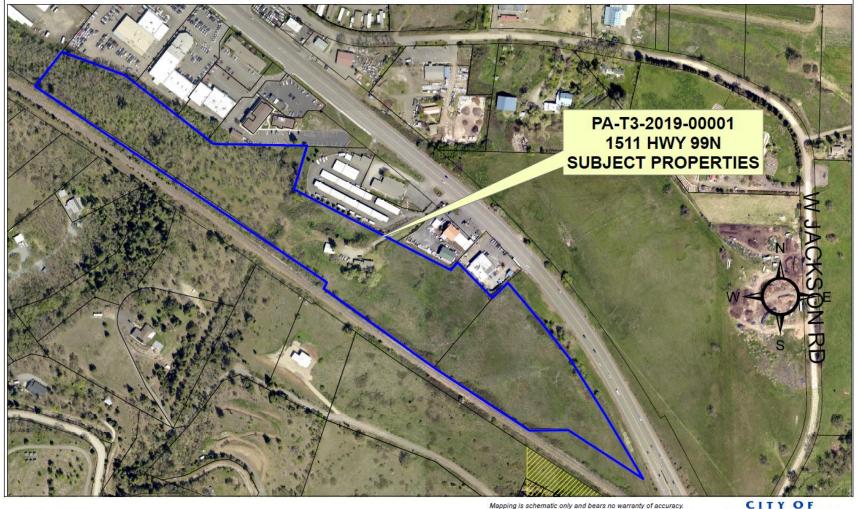
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"Grand Terrace" Annexation Vicinity Map



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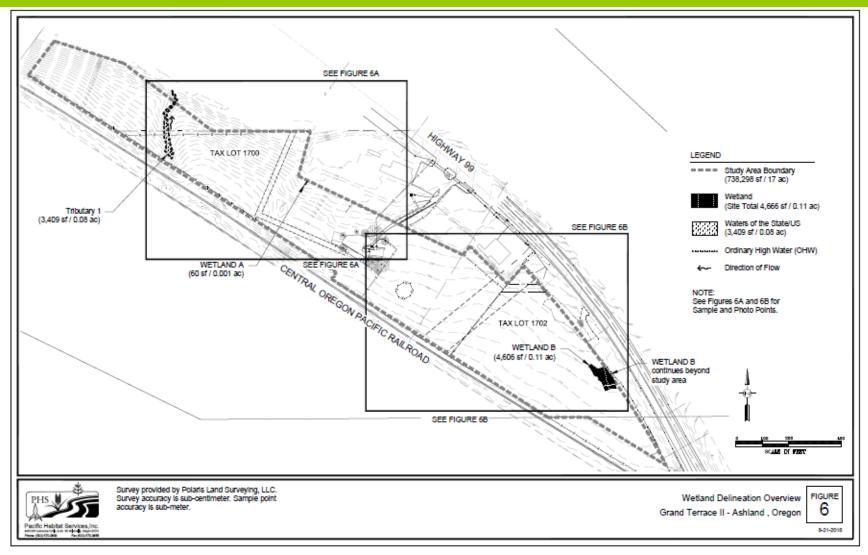
1511 Highway 99N Aerial Photo (2018)



1511 Highway 99N

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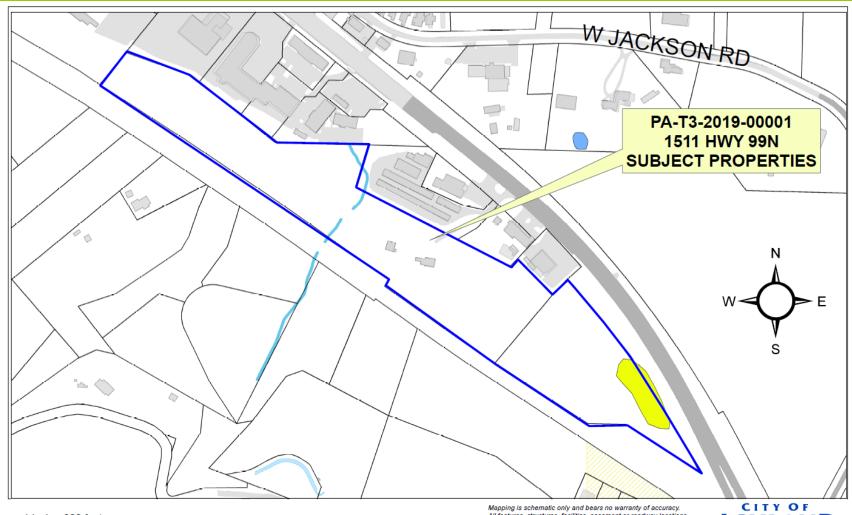
"Grand Terrace" Annexation



1511 Highway 99N

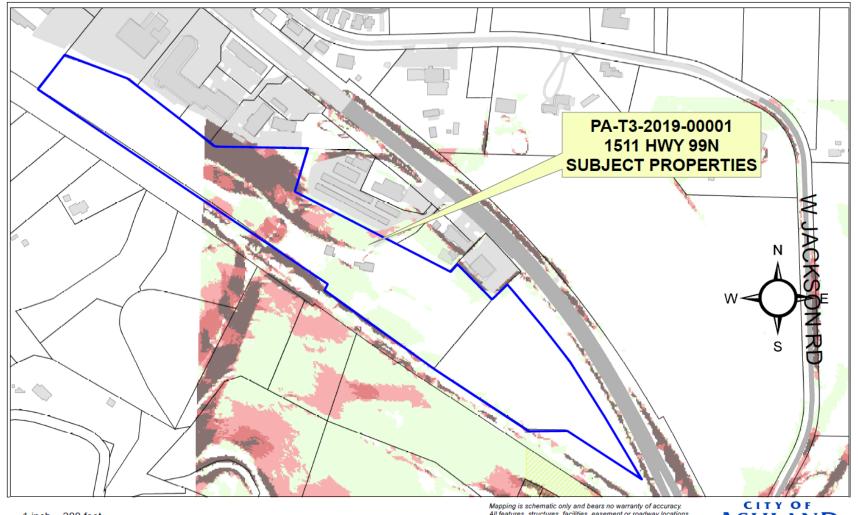


Water Resources



1 inch = 200 feet 0 62.5125 250 375 All features, structures, facilities, easement or roadway locations should be independently field verified for existence and/or location.

1511 Highway 99N CITY OF ASHLAND Hillside Slopes & Severe Constraints



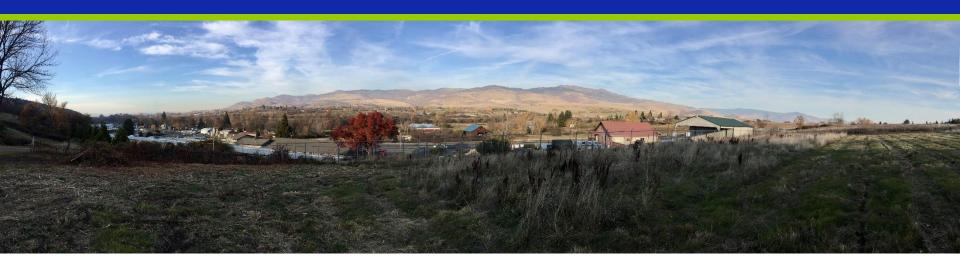
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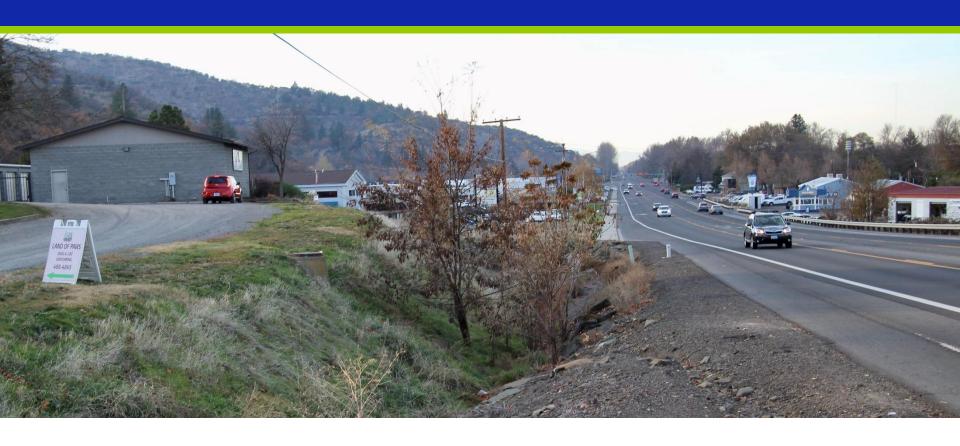




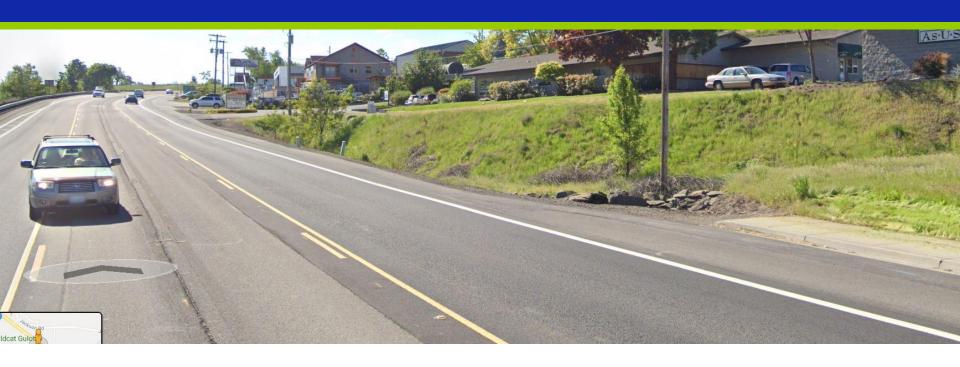
1511 Highway 99N ASHLAND Looking NB to interchange commercial



1511 Highway 99N ASHLAND Where the sidewalk ends... (looking NB)



1511 Highway 99N ASHLAND Where the sidewalks ends (north of site)

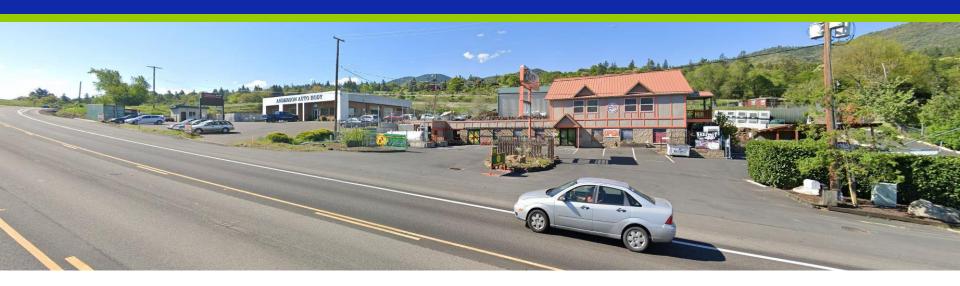


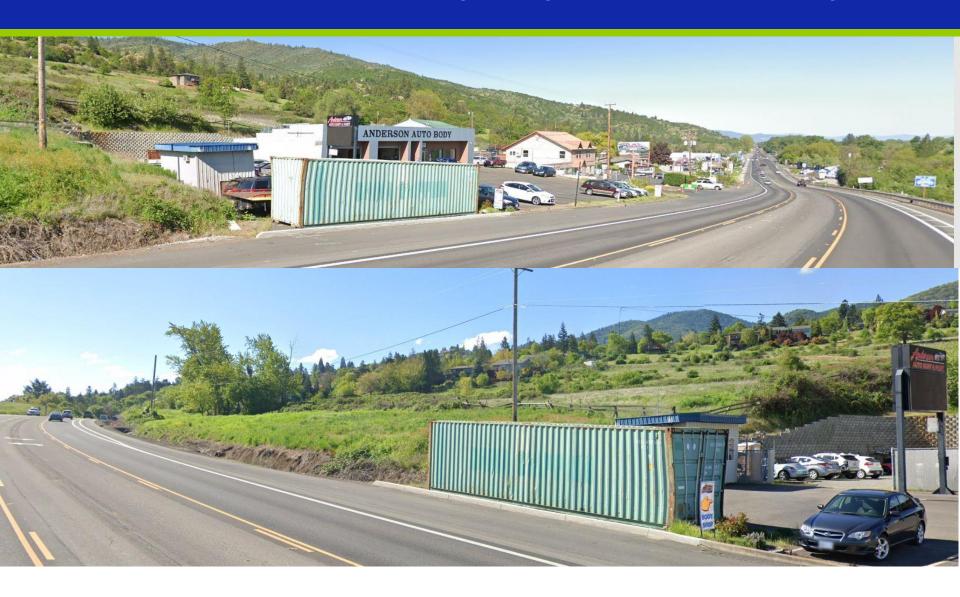
1511 Highway 99N Land of Paws/As U Store It





1511 Highway 99N ASHLAND AND AND ASHLAND





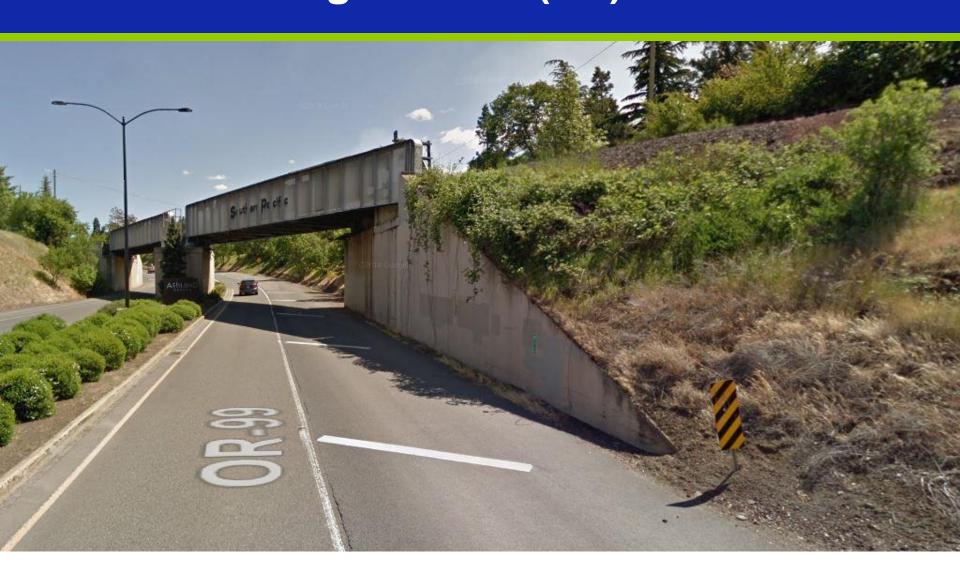
1511 Highway 99N ASHLAND Property Frontage (Looking South)



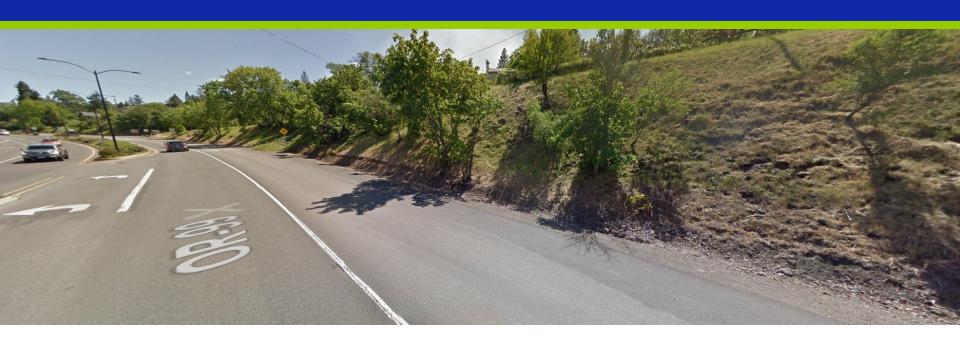


1511 Highway 99N Railroad Bridge/Trestle (SB)





1511 Highway 99N ASHLAND From RR Bridge looking SB to North Main



1511 Highway 99N North Main/Highway 99N/Jackson Road



1511 Highway 99N ASHLAND Where the sidewalk ends (Schofield St./NB)



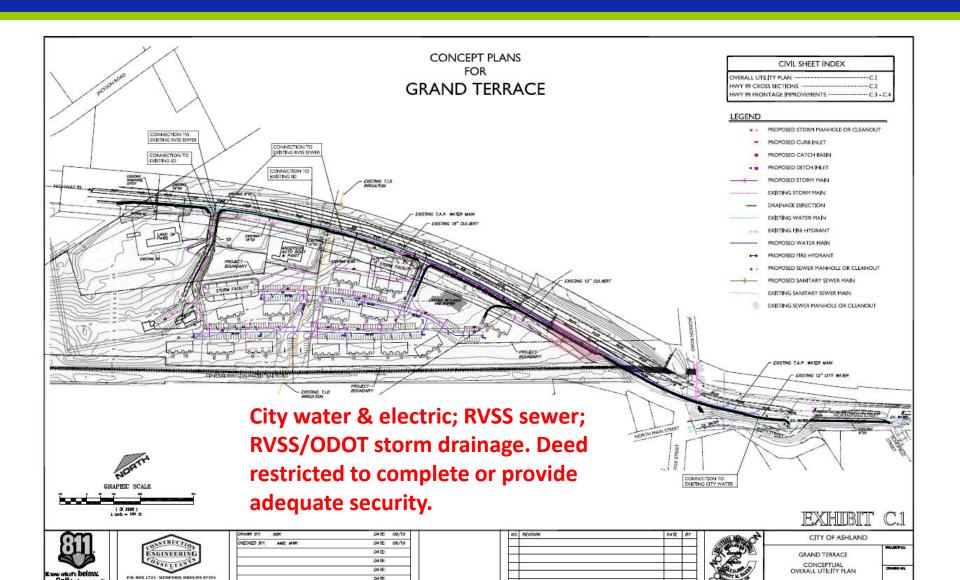
1511 Highway 99N ASHLAND ANNexation Criteria (AMC 18.5.5.050)

That the subject property be located within the City's Urban Growth Boundary. [Yes.] That the proposed zoning for the annexed area be in conformance with the Comprehensive Plan Map designation and that the project, if proposed concurrently, is an allowed use. [Yes.] That the land is currently contiguous to the present city limits. [With concurrent annexation of adjacent ODOT & CORP rights-of-way.] That, for residential annexation, a plan shall be provided demonstrating that the development of the property will occur at a minimum of 90 percent of the base density of the property – less any reductions for natural features, topography, access limitations, or similar physical constraints – and that the owner sign and record an agreement ensuring that future development will occur in accord with this minimum density. [To be deed restricted to develop to at least 90 percent of base density.] That the proposal meet the affordability requirements set forth in AMC 18.5.8.050.G. To be deed restricted for affordability.] That one or more of the standards in AMC 18.5.8.050.H, which includes demonstration that there is less than a five-year supply of vacant and re-developable land in the proposed land use classification within the current city limits. [Supply: 3.5-4.8 years] That adequate city facilities for water, sewer, electricity, and urban storm drainage can and will be provided. [City water & electric; RVSS sewer; RVSS/ODOT storm drainage. Deed restricted to complete or provide adequate security.] That adequate transportation can and will be provided including facilities necessary to accommodate motor vehicles, bicycles, pedestrians and transit. [Deed restricted to complete or

provide adequate security.]

1511 Highway 99N "Grand Terrace" Utilities (C.1)

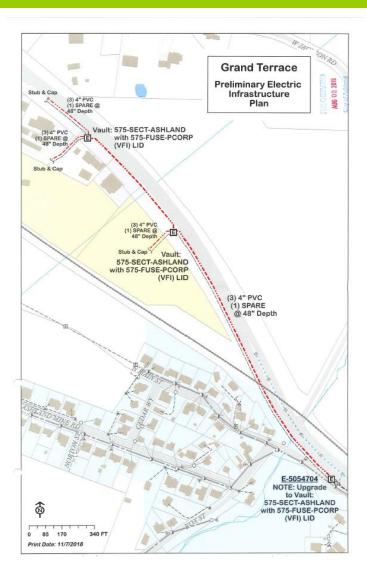
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"Grand Terrace" Electric Service Plan





1511 Highway 99N TIA Executive Summary

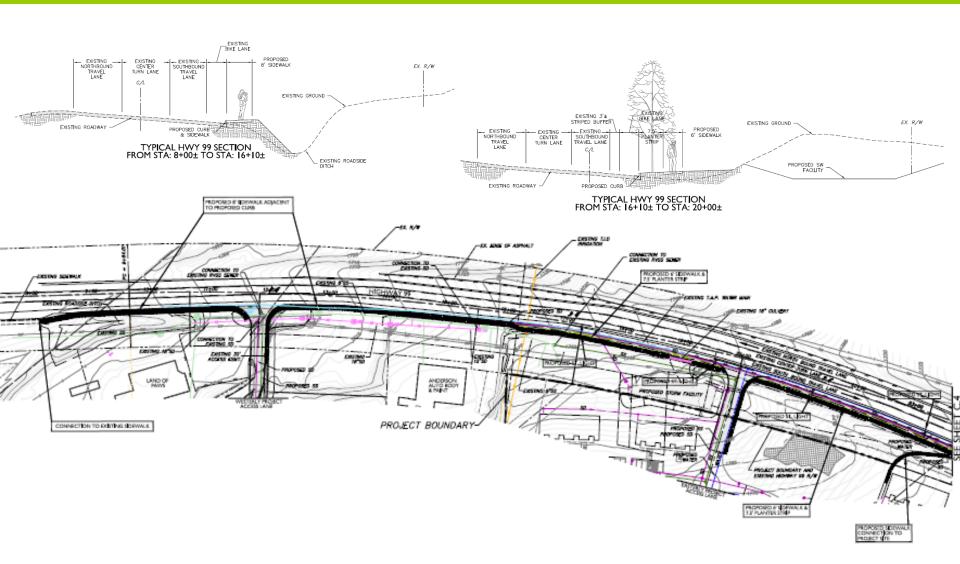


Kelly Sandow PE, of Sandow Engineering, LLC has evaluated the impacts of the proposal, and her transportation impact analysis (TIA) is provided with the application. Key findings of the TIA include:

- The TIA shows all studied intersections (Hwy 99N at South Valley View, Highway 99N at Jackson Road, North Main Street at Jackson Road, North Main Street at Maple Street, and Hwy 99N at the project access points) will meet the mobility standards through the Year 2034 with the addition of the traffic associated with anticipated development of the subject property.
- The addition of development traffic will not substantially increase queuing conditions over the background conditions.
- All site driveways are projected to operate safely and efficiently.
- The TIA recommends that Highway 99N be restriped to include a left-turn lane for vehicles entering the site.
- The TIA concludes that the Transportation Planning Rule (TPR) has been demonstrated to be met.

1511 Highway 99N Frontage Improvements (North)

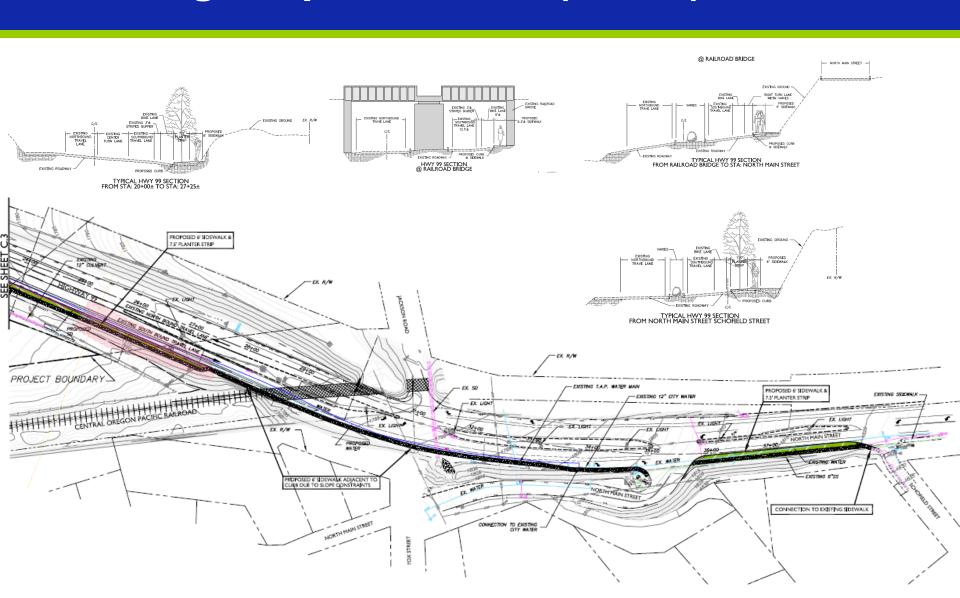




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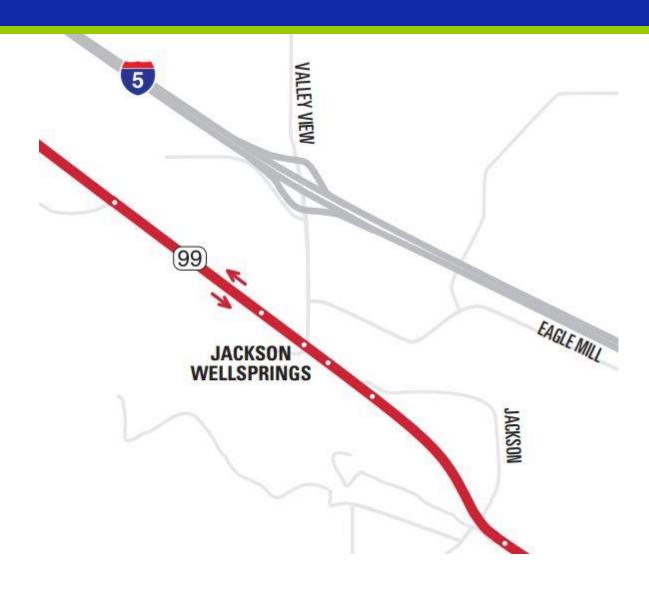
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Frontage Improvements (South)

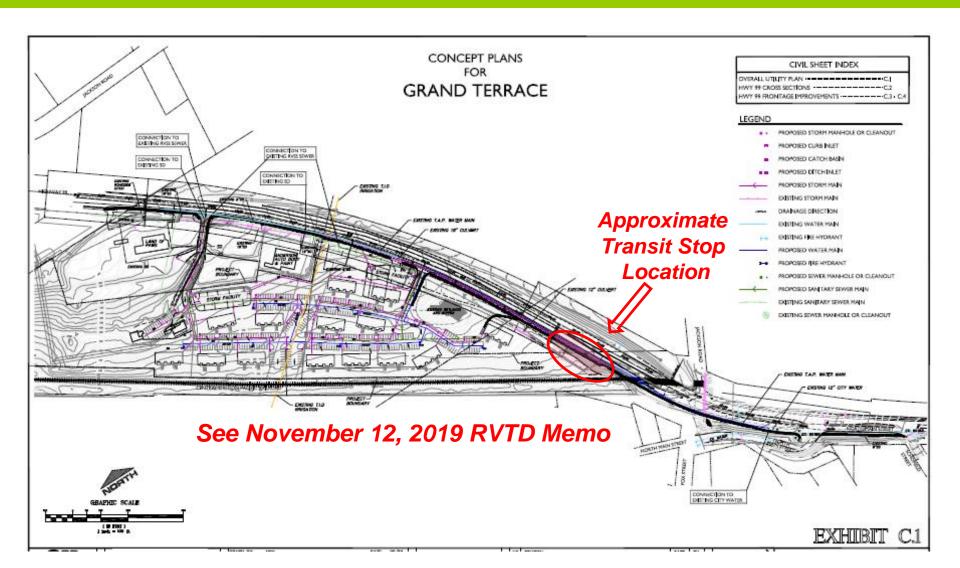


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1511 Highway 99N RVTD Stops



1511 Highway 99N "Grand Terrace" Approx. Bus Stop Location



1511 Highway 99N ODOT Issues Raised



- Storm drainage will need to be addressed for detention and treatment.
- ODOT permits are required for approach, access reservation indenture and miscellaneous utilities.
- ODOT suggests considering an enhanced crossing south of the trestle to a curb-protected, 12-foot multi-use path to accommodate bikes and pedestrians to the drive and into the development.
- ODOT asks to be involved in on-going transit discussions.
- Noting sight distances, ODOT recommends <u>easterly</u> driveway be limited to right-in/right-out and <u>left-in</u> movements only (*i.e. no left turns out of the <u>easterly</u> driveway/driveway nearest the trestle*). ODOT recommends existing vegetation be trimmed to improved sight distances at this easterly driveway.
- ODOT noted that existing queuing issues at OR99N & Valley View and N. Main & Maple intersections were in excess of TIA observations.

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1511 Highway 99N ODOT

1) Is ODOT agreeable to inclusion of the right-of-way of Hwy 99N to the centerline in the annexation? Our Public Works department has indicated they cannot install public utilities on private property or outside the city limits so the right-of-way would need to be brought into the city limits to enable the utility extensions.

ODOT recommends including the entire roadway in the annexation should utility service need to be extended. We have had management challenges associated with split jurisdiction roadway stretches including utility coordination, lack of clarity regarding urban/rural standards, etc.

2) Does ODOT believe there needs to be anything done to address the discrepancy with regard to queuing lengths between the TIA findings and ODOT observations?

Yes, ODOT views the TIA as incomplete until the queuing length discrepancy is addressed.

3) The current proposal has a curbside sidewalk and bikelane with a striped buffer along Hwy 99N from North Main north to beyond the railroad bridge, rather than the wide multi-use path recommended by ODOT. A multi-use path would be an exception to city street standards, and the applicant hasn't requested the exception or proposed the multi-use path. Is city approval of the curbside sidewalk and bikelane proposed going to create an issue with ODOT?

This will require further discussion.

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1511 Highway 99N ODOT

4) What is the potential for reducing the speeds on Hwy 99N with the anticipated increase in pedestrian traffic? I think some commissioners are likely to feel that a curbside sidewalk adjacent to a 45mph travel lane (i.e. without a planted parkrow or other buffer) is questionable.

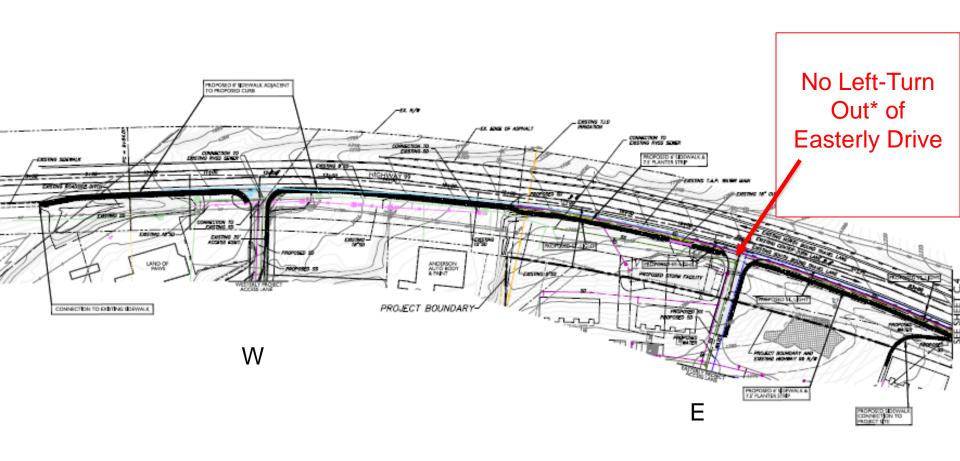
This will require further discussion.

5) What does the change in driveway locations from their prior reservation means in terms of the likelihood of their permit for the new location being approved by ODOT?

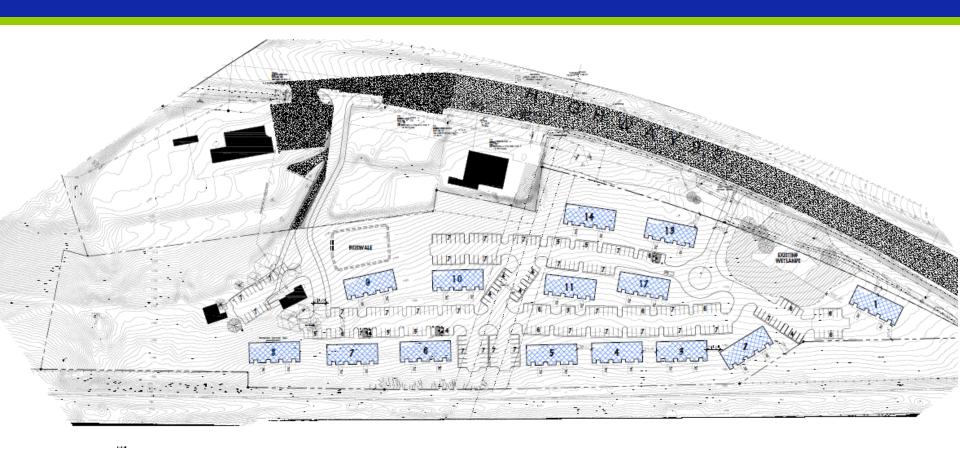
As long as applicant agrees to eliminate left-out movements, we do not anticipate any issues with the new access being approved.

There was a typo in the original e-mail, and the ODOT recommendation should be to allow left-in rather than left-out movements (i.e. and restrict left-out movements on the easterly drive).

1511 Highway 99N



1511 Highway 99N ASHLAND "Grand Terrace" Prelim. Development Plan



This plan and the associated details are conceptual. If Annexation is approved, Outline Plan subdivision and Site Design Review approvals would be requested subsequent to Annexation

1511 Highway 99N

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"Grand Terrace" Conceptual Elevations







E SOUTHEAST EXTERIOR ELEVATION





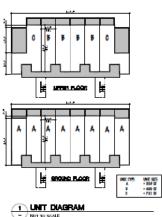


SOUTHWEST EXTERIOR ELEVATION



NORTHEAST EXTERIOR ELEVATION



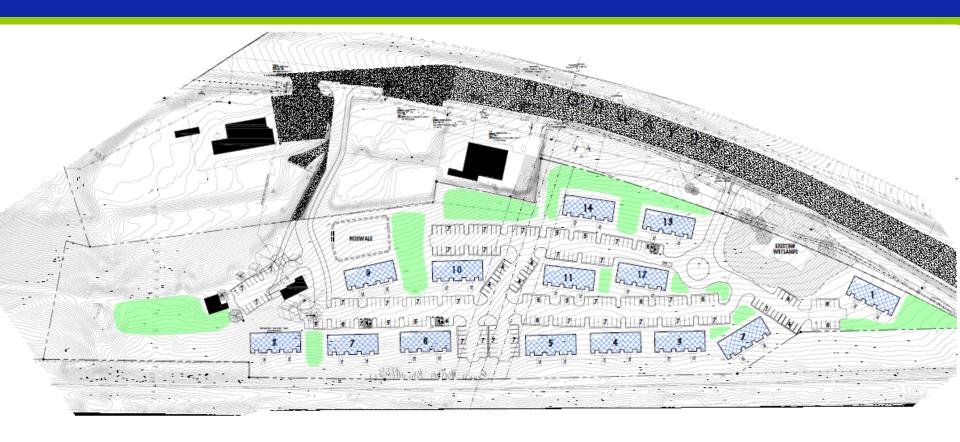


1511 Highway 99N "Grand Terrace" Pedestrian Circulation



1511 Highway 99N "Grand Terrace" Open Spaces







1511 Highway 99N Staff Recommendations

Staff are generally supportive of the request, and believe that the phased approach separating the annexation and development applications are appropriate. We have included a number of recommended conditions with deed restrictions to ensure minimum density, affordability, installation of utilities and completion of frontage improvements will be addressed with Annexation.

Should Commissioners agree and believe that with the recommended conditions there is adequate information in the recommendations to satisfy the approval criteria, staff recommends that the Planning Commission forward a favorable recommendation to Council.



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